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NATIONAL COMMITTEE FOR THE PREVENTION OF BLINDNESS PUBLICATIONS

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NO. 24. EIGHTH ANNUAL REPORT OF THE COMMITTEE

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# EIGHTH ANNUAL REPORT *of the* NATIONAL COMMITTEE FOR THE PREVENTION OF BLINDNESS

DECEMBER 31, 1922

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NATIONAL COMMITTEE *for the* PREVENTION *of* BLINDNESS, INC.  
130 EAST TWENTY-SECOND STREET, NEW YORK

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NATIONAL COMMITTEE FOR THE PREVENTION OF BLINDNESS PUBLICATIONS

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130 EAST TWENTY-SECOND STREET, NEW YORK

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130 EAST TWENTY-SECOND STREET  
NEW YORK CITY

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EIGHTH ANNUAL REPORT  
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TION OF BLINDNESS

MANAGING DIRECTOR'S REPORT

By the printed word, by public addresses to the number of 300 or more, by personal conferences with workers in our field, by the loan of all our resources human and material, we have reached a larger number of people than in any previous year. Demands upon our resources have been great and opportunities have increased so that it has become necessary to add to our staff an Assistant Secretary for national work and assign an Assistant Secretary to service to New York State. Our Field Secretary has been called to states northern and southern and central. And our Secretary has in person or by mail served our cause in every part of our field and even in foreign lands. Add to the usual methods of doing our work the use of the newest means of reaching people, broadcasting by radio, in which we had four opportunities for delivering our message, and it is not to be doubted that many hundreds of thousands never before reached have learned the truth we faithfully proclaim that half of all blindness is needless, that half of all blindness might be prevented, that in a really intelligent community the needless half of blindness will never occur.

What this National Committee conceives as its function in bringing to pass such enlightenment of the community as will result in conserving vision is well stated in these words of our Field Secretary: "The function of the National Committee is to keep abreast of the scientific advance in ophthalmological knowledge of refraction, disease and operation, and to inform the public generally in layman's language of such advance, and the ways in which such knowledge and practice may be made available to the

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public, together with what action, public or private, on the part of the community or private organization will provide the means for professional ophthalmological assistance."

### THREE OUTSTANDING ACHIEVEMENTS

Work for conservation of vision has made definite advance in 1922 through at least three important achievements: the campaign in Porto Rico, the establishment of a class for training of teachers of classes for sight saving, and the survey of a northwestern state, Minnesota, looking to adequate state action for prevention of blindness.

For details of the service rendered in Porto Rico the report of the Secretary published in the annual report for 1921 may be consulted. Its success was even greater than we anticipated. Our materials were used for months after our personal service was necessarily terminated, and these even crossed the waters to the neighboring Virgin Islands and have had among that people their helpful influence.

Columbia University offered in the summer of 1922 the first course ever offered by any college for training of teachers to become instructors of sight conservation classes. Twenty-one persons enrolled as students. These came from several states and their coming strikingly emphasized the need which has been felt for teachers trained for such work.

States of the middle west have been aroused to the need of definite, long-continued, intelligent work in the reduction of the economic and personal losses that attend upon blindness. Minnesota's effort to do this work in a systematic way by a thorough study of what is being done and what can be done is a most encouraging sign of renewed public interest.

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**Ophthalmia neonatorum**, we are glad to report, is shown by the statements of the superintendents of the schools for the blind in the United States to be held in check to a degree. Last year 14.2 per cent of the children entering these schools had been made blind by the carelessness at birth which results in what is familiarly known as "babies' sore eyes."

**Trachoma** remains a menace that calls for drastic and continued handling in order to secure its eradication. New York City has practically accomplished its extinction and has shown that intelligent persistent action will bring the desired results.

**Eye accidents in the industries** have probably been more numerous than for some time past. This condition is due, in part, at least, to slackening vigilance because safety departments have been dropped or reduced because of hard times in the industrial world.

**Eyes of children** in school are to receive greater and more intelligent care if the plans which are in course of development are widely adopted. Health education is receiving more attention all the while. One of the phases of such education is care of vision. This Committee has been called on to co-operate in securing to teachers knowledge of how to deal with the problem of discovering defects of vision and of securing their correction. A syllabus for use in normal schools has been prepared by our Secretary and is to be used in this scholastic year for the first time.

Mr. Lewis H. Carris, of Washington, D. C., became Field Secretary of the Committee, January 15. Mr. Carris had been Administrative Head for the Federal Board for Vocational Education, and prior to that service was Assistant Commissioner of Education for New Jersey. Mr. Carris is a graduate of Hobart College and holds a master's degree from Columbia University.

#### FINANCIAL

For the support of its work the Committee depends on the generous contributions of its many members and donors scattered throughout the length and breadth of the land. As these gifts mount up to larger totals the possibilities of expanding our work are increased. Receipts of the year were somewhat in advance of those of 1921, when \$37,000 were entrusted to us for prosecuting our work; more than \$47,000 were received in 1922. This sum included \$2,500 contributed by the Children's Bureau, Washington, D. C., for the Porto Rico campaign, and certain other sums to be placed in our newly organized permanent endowment fund.

From time to time donations and contributions of such character as usually make up endowments of educational and other

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institutions have come into the treasury of the Committee. The Executive Committee has directed that these donations, all legacies, and certain contributions shall be segregated and carried on the books as the Endowment Fund. At the 31st of December, 1922, this fund, the interest on the investment of which only it is expected will be used, amounted to \$30,000. It is hoped that our good friends will remember the Committee by substantial present contributions to this permanent fund and in their wills as well.

Expenditures, including about \$3,500 for the Porto Rico campaign, were \$37,475. Of course, the largest single item of expense is for salaries—about half of the total, \$19,400. Traveling expenses were over \$2,100. For publications we spent a little more than \$7,000. Office expenses, the chief items of which are stationery, postage, and express, amounted to \$8,000, and office equipment,—typewriters, file cases, desks, etc.,—\$800.

It has been the policy of our executive officers never to exceed in any year the actual receipts for that year. Thus far the expanding work of the Committee has been taken care of by the income and only as the increase of income was assured have new obligations been assumed. New members and donors to the number of 2,058 have been added to our rolls in the year 1922, a record of which we are decidedly proud.

For the faith of our friends, for the opportunities of the work, for the increasing promise of successful achievement we are sincerely and profoundly grateful.

## REPORT OF THE SECRETARY

MR. EDWARD M. VAN CLEVE, Managing Director,  
National Committee for the Prevention of Blindness, Inc.

*Dear Sir.*—The following is a brief summary of the work for preventing blindness and conserving sight during the year 1922:

An English scientist prognosticates that within one hundred years every man, woman and child in the United States will be wearing glasses. He declares that the American obsession for glory, haste, and the pace that kills is responsible; that our skyscrapers shut out nature's light, destroying the space necessary to vision; that our brilliant lights are a menace to sight; that the American spirit is impatient of darkness, and that lack of time prevents the healthy exercise of walking which keeps the body in good condition.

The National Committee for the Prevention of Blindness does not hold so pessimistic an outlook. It realizes that the greatest possible safeguards are necessary, but believes that, as public opinion is gradually molded through sane legislation and wise education, the importance of caring for the eyes will become a recognized and very important part of public health.

Possibly the most hopeful sign of decreasing blindness, especially in children, is to be found in a letter written by Mr. Edward E. Allen, Director of Perkins Institution and Massachusetts School for the Blind, to a fellow superintendent:

"The other day I took our Harvard class to visit the Boston Nursery for Blind Babies and found it transformed into a sight-saving hostel; three toddlers who could be called blind and eighteen tubercular children whose eyesight will be saved; this proportion changes, of course, from day to day, but do not the facts point to the eventual conversion of the nursery into a preventorium? So far as we know not a single child has been blinded from Babies' Sore Eyes for five years in Massachusetts.

"Sweden writes that, owing to success in preventing blindness

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there, a single institution for the blind, that at Tomteboda near Stockholm, now suffices for the whole country.

"Isn't it splendid that prevention is advancing with such strides?"

Grand Rapids, Michigan, sends the encouraging message that there is not a single blind child of school age in that city.

### COURSE FOR PREPARING TEACHERS OF CONSERVATION OF VISION CLASSES

One of the most important advances in preventive work during the year was the inauguration of a course for the preparation of teachers of sight conservation classes at the Summer School of Columbia University. The greatest drawback to the establishment of such classes in the public schools has been the dearth of teachers trained to undertake this special line. Courses for the training of workers with the blind have from time to time been given at Harvard, the University of Pennsylvania, and Peabody College. These have devoted a part of the course to a consideration of the training of sight conservation class teachers. It was felt, however, that the subject is sufficiently important to have an entire course devoted to it. The summer course at Columbia gave opportunity for an intensive training for a six weeks' period.

Mr. Robert B. Irwin of Ohio directed the course, but the actual program was carried out by Miss Gertrude Thompson, an experienced sight conservation class teacher, who for the past two years has been conducting research work for conservation of vision in Ohio. The Columbia program consisted of two parts: the conducting of a demonstration class and the giving of a series of lectures covering all phases of the work. Students registered were required to take the full program.

Arrangements were made for visits to clinics and social agencies, for the showing of motion pictures on health and for special individual conferences with those of the class who had particular problems to discuss.

The majority of the lectures were given by Miss Thompson. Dr. Walter Baer Weidler and Dr. Thomas H. Curtin added greatly to the value of the course by giving a number of lectures on defects and diseases of the eyes. Dr. Weidler and Dr.

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Conrad Berens, Jr., held special clinics for the class. The Secretary for the National Committee for the Prevention of Blindness gave two lectures and the Assistant Secretary gave a demonstration story talk.

The National Health Council permitted its conference rooms to be used for the showing of moving pictures and invited the class to make a brief survey of the council's co-operative method of carrying out public health work.

It was hoped that twelve teachers might register for this course; the fact that twenty-one did so—some from as far west as Iowa and as far south as Louisiana—evidenced the need of this intensive training.

The demonstration class was made possible through the co-operation of the Board of Education of the City of New York. The children forming this class were selected chiefly from the waiting list of those who had already been pronounced candidates for admission to sight conservation classes, but for whom such classes were not yet available. Miss Thompson won their confidence in a remarkably short time and through this confidence in her they gradually gained confidence in themselves. This course and the Columbia Summer Course for home teachers of the blind were made possible through the co-operation of the following agencies: The New York State Commission for the Blind; the New Jersey State Commission for the Blind; the New York Association for the Blind; the New York Institute for the Education of the Blind; the Brooklyn Bureau of Charities, Department of the Blind; the Industrial Home for the Blind of Brooklyn; the Board of Education of the City of New York; the National Committee for the Prevention of Blindness.

The course is of special interest because of the fact that sight conservation classes are decidedly on the increase. During the past year California established its first class in San Francisco, Massachusetts has added two new classes, Minnesota one, Washington one, Ohio one, and New York City three.

In the foreign field Italy has come into the educational foreground by establishing sight conservation classes, particularly for trachomatous children.

The cause of the child with seriously defective vision was ade-

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quately expressed by the principal of a Brooklyn school upon his application to the Board of Education to open a special class for the children of seriously defective vision in his school: "Because," says Dr. Peyser, "we believe in the democracy of education; because we acknowledge that all children must have access to equal opportunities, and that there are a number who cannot have this under the handicap of defective sight, we feel that a class of this kind is but fair justice to our boys and girls."

The following classes are now in operation:

California . . . . .	1
San Francisco	
Connecticut . . . . .	1
Farmington	
Illinois . . . . .	5
Chicago	
Louisiana . . . . .	2
New Orleans	
Massachusetts . . . . .	20
Boston 8; Brockton 1; Cambridge 1; Chelsea 1; Fall River 1;	
Lowell 1; Lynn 1; New Bedford 2; Salem 1; Somerville 1;	
Worcester 2.	
Michigan . . . . .	15
Detroit 9; Grand Rapids 5; Jackson 1.	
Minnesota . . . . .	12
Chisholm 1; Duluth 3; Hibbing 1; Minneapolis 5; St. Paul 2.	
New York . . . . .	39
Albany 1; Buffalo 2; New York 33; Rochester 2; Syracuse 1.	
Ohio . . . . .	31
Alliance 1; Ashtabula 1; Cincinnati 5; Cleveland 16; Dayton 1;	
Lorain 1; Mansfield 1; Norwalk 1; Sandusky 1; Toledo 2;	
Youngstown 1.	
Pennsylvania . . . . .	12
Philadelphia 11; Pittsburgh 1.	
Washington . . . . .	2
Seattle	
Wisconsin . . . . .	4
Milwaukee 3; Racine 1.	
Canada . . . . .	2
Halifax 1; Toronto 1.	
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THE EYES OF SCHOOL CHILDREN

"We must never forget," says Roseneau, "that the whole child goes to school." More and more are educators and specialists realizing that Aesop's fable is still pertinent. No one part of the body can be affected without affecting the whole. Abscessed teeth may mean much more than the evident oral defects; eye

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strain may be the cause of indigestion; phlyctenular keratitis, the agony of so many children's lives, will recur repeatedly, no matter how good the local treatment, unless the general health is built up. The records of war bear witness that some eye difficulties may be the result of malnutrition. To treat interstitial keratitis, one of the most prevalent types of eye trouble, without purifying the blood of its syphilitic taint, is little better than useless. Those interested in the sum of human welfare are more than ever urging the melting pot of special interests for the good of the whole body. Nowhere is this need more evident than in a consideration of hygienic welfare of school children. To examine the heart, the lungs, the throat and the teeth, and to leave out an examination of the eyes, is to overlook one of the important factors in determining not only the visual acuity but the whole general system of health.

As the number of school children increases (in the city of New York it this year approximates a million), the problems of health education grow in proportion. Each year is increasing the responsibility of the teacher, but only a lamentably few normal and other training schools for teachers are providing adequately for preparation in this particular. In practically all schools, from the great metropolitan districts to the little isolated rural communities, the teacher is expected to make at least the preliminary test of the children's eyes for visual acuity. Indeed, all too often this is the only eye test that the vast majority of school children receive. The National Committee for the Prevention of Blindness, realizing the responsibility and the opportunity of the teacher in this respect, has drawn up a program for normal schools, teachers' colleges and departments of education in colleges and universities, that should be included in a course on general health education. This course should have a recognized place in the curriculum and should be accorded adequate credits. Satisfactory opportunities for practice work should be provided.

1. The school's responsibility for conserving the sight of pupils.
2. The individual teacher's responsibility and opportunity for conserving the sight of pupils.
3. The structure of the eye; its method of functioning.

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4. Common diseases of the eyes of children. Obvious signs of communicable eye disease to be watched for in the daily inspection.
5. Preliminary examination of children's eyes by teacher to determine visual acuity. Use of Snellen chart. Checking results by classroom observations.
6. Necessity for refraction by competent eyesight specialists in cases of defective vision. Necessity for glasses that "fit."
7. Co-operation of teacher with the school doctor and the school nurse.
8. Responsibilities of teachers in schools where school doctors and nurses are not available.
9. Adequate and satisfactory lighting (natural and artificial) for school-rooms.
10. Seating arrangements to avoid eye strain for pupils and teacher.
11. The relation of interior decoration to eye strain.
12. Training children to care for their eyes, including the necessity for vocational choice in accordance with individual eye conditions.
13. Information as to ways of avoiding eye hazards and eye strain.
14. Educational and vocational opportunities for the blind child.
15. Educational and vocational opportunities for the child with seriously defective vision (sight conservation classes).
16. Consideration, according to grade, of different types used in textbooks to determine styles and sizes causing least eye strain.
17. Brief bibliography covering the points listed above.

Judges of juvenile courts are taking into consideration the various physical handicaps that may lead to influence the reaction of the child. That poor vision is a contributory cause to criminality is the opinion of Judge Charles L. Brown, of the Philadelphia Municipal Court; he is authority for the statement that one in every six children passing through the medical department of his court shows eye conditions as a factor causing delinquency.

Employers are beginning to realize that the efficiency of the employee depends to a considerable extent upon safeguards, proper

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lighting conditions, good ventilation, etc. If all these could be provided for the school child, the army of inefficient workers would gradually decrease. No organization realizes this more fully than does the National Chamber of Commerce. During 1922 it sent to hundreds of local chapters a pamphlet entitled "The Schools of your City, Buildings and Equipment." This was accompanied by a tabulation sheet. The findings were of great interest. The first sixty returns showed that although many cities have school buildings to which they may point with pride because of the fine arrangement of rooms, lighting, ventilation, etc., every city (and this is equally true of rural districts) has schools in which the children are not getting a fair chance. Of twenty-three schools examined all the rooms have insufficient light. In 442 rooms the lighting is poor, in 40 odd the pupils face the light. The National Chamber of Commerce emphasizes the fact that the time to correct faults in school plans is now. The pamphlet states, "The destructive fire, the deadly epidemic, may not wait on the convenience of those who are responsible for the welfare of the children. Injured eyesight, twisted backs, cramped lungs, are the result of our neglect. The school children of today fill the ranks of business and industry tomorrow. Are you making it possible for them to succeed in life?"

The National Committee for the Prevention of Blindness is advocating more outdoor play for children suffering from defective vision. In a survey made in England it was found that more girls suffer from defective vision than boys, and the surveyor attributed this in part to the fact that girls are expected to perform more indoor work and do not on the whole have as much opportunity or time for play or for athletics as do boys. In the past many children with defective vision have been prevented from joining in games because of the fear of breaking their glasses; yet these children are often the ones most needing outdoor exercise since the eye difficulty is more often than not a manifestation of poor general health conditions. If necessary, these children should wear goggles over their own glasses since these can be made in sufficiently strong frames to hold the glass in place under all ordinary conditions, even though it may be broken.

## TRACHOMA

That trachoma continues to be a serious menace in many localities is no new story, but it is a story that is being intelligently read for the first time in many parts of America that heretofore either ignored the question or were unconscious that the disease was no stranger in their midst.

The time has passed in most communities when illness is looked upon as an act of God to be met with resignation. It is realized that it is directly or indirectly the act of man that causes communicable diseases to spread; of this fact trachoma is one of the most pertinent examples.

It is surprising to the uninitiated to find the roller towel still being used in violation of the sanitary code even in cities that have long tried to hold to a consistent health program. It is even more surprising to note that educators are sometimes among the most obdurate when the removal of this cause of so many eye troubles and diseases of the skin is attempted.

Nearly all of the Indian reservations are hotbeds of trachoma. The last report of the Commission on Indian Affairs showed 30,000 cases of trachoma among 200,000 Indians on the reservations. Treatment alone is only palliative at best. It must go hand in hand with general health education or the possibility of reinfection is almost certain.

The United States Government has this year sent nurses to the reservations for demonstration purposes; yet the task is so herculean that one specially interested writes: "It is difficult to understand why the United States Government should expend so much money and energy in debarring immigrants with trachoma and at the same time utterly ignore the existence of hundreds of cases within our border all of which are supposedly under federal supervision."

What can be done to eliminate this disease by a consistent policy is shown by the statistics of New York City. But a few years ago there were 8,798 cases of trachoma found among the school children. At a lecture given on this subject a woman got up and told the story of those days. Her little boy had trachoma; she arranged to take him to a special clinic being held for the

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treatment of trachomatous children; she gathered in a neighbor's child who was suffering from this then common disease and the three started out. Long before they reached the door they found such crowds waiting that there was little hope of getting in. After waiting hours they were obliged to return home and try another time. In fact, so great was the number of cases in the communicable stage that on September 26, 1912, two special classes were established in P. S. No. 65, Manhattan, so that children suffering from the disease in the communicable stage might receive an education without risk to others. By March 25, 1918, the number of cases had decreased so that it was possible to place all the children in one room. May 28, 1920, the need having passed, the second class was disbanded.

In 1922, with the largest school population ever recorded in the city of New York, approximately one million children, there were but 345 cases of trachoma and all of these under treatment.

Continuous effort is the price, for it must always be borne in mind that it is not the trachoma sufferer alone who must be considered; each trachoma patient may become a center of infection; it is the cause that must be removed.

### METHANOL

During the past year the committee has made a vain attempt to gather and classify statistics of wood alcohol poisoning. A questionnaire sent to the various state boards of health has been in practically every case answered, but with the exception of six states the reply is either that no statistics are available or that all deaths from any form of alcoholism are included under the head of acute alcoholism. Hence no data on the subject of wood alcohol poisoning can be accurate.

The actual number of cases coming directly to the attention of the committee from sources other than vital statistics showed during the first six months of the year 130 deaths and 22 cases of blindness. There is every reason, however, to believe that these figures are very far from presenting the actual facts, particularly so far as blindness is concerned.

The matter is further complicated by the announcement of certain tests by which laymen may easily discern the presence of

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wood alcohol in any beverage despite the fact that it is practically impossible for anyone not trained in chemical analysis to discover the poison. The yellow color, noxious odor, and revolting taste, once unmistakable signs, are removed by the modern refining processes.

During the year the Committee has broadcasted warnings from time to time covering both the fearful results of drinking and of inhaling the poison and the uselessness of inadequate tests. The latter are to be particularly deplored since they give a false sense of security.

### NEW LEGISLATION

The great majority of state legislatures meet biennially in odd numbered years; hence 1922 was little marked by state legislative activities. There were, however, some changes in regulations of boards of health that are of moment.

The New York State Board of Health, at its meeting of February 7, 1922, added through its Public Health Council the following section to the Sanitary Code:

"Precautions to be observed for the Prevention of Ophthalmia Neonatorum. It shall be the duty of the attending physician, midwife, nurse or other person in attendance on a confinement case to use at the time of delivery, prophylactic measures such as the instillation of one per cent solution of nitrate of silver or an equally effective agent to prevent ophthalmia neonatorum or the development of sore eyes in the infant, due to infection at birth."

The regulations of the New York State Board of Health do not apply to the cities of New York and Rochester. These two cities, however, adopted the state regulations.

### LECTURES

The Committee has often wondered just how much good is accomplished by its many lectures and talks on the care of the eyes. Occasionally very concrete examples come to encourage further effort. As a result of a talk to a group of mothers in a church club a little girl, who, while cutting out doll's clothes, ran the sharp point of the scissors into her eye, was hurried to the hospital in time to save her sight. A man, who some time ago

had lost one eye, suddenly developed acute glaucoma and was operated upon in time to save the remaining eye. "Twenty-four hours later," said the ophthalmologist, "I could have done nothing." Even the "least ones," as they say in Kentucky, carry the message, for it was little Antoinette who, seeing the swelled and suppurating eyes of her little baby brother, got the doctor in time. She remembered the talk given to the Little Mothers' League. "The lady said a poultice of tea leaves wouldn't do any good; we must get a nurse or a doctor." The nurse came. She knew her resources because she had attended a lecture on the responsibility of the nurse for the care of the eyes; she had heard that an emergency is not the time to learn resources; she must be ready. Therefore, she knew the nearest clinic, and the child's sight was saved.

It can hardly be expected that each of the 335 lectures given during the year can show such concrete evidences of accomplishment, or that all of the 96,649 people reached by these talks remembered even a small part of the information given, but the combined effort of all who gave the lectures is well worth while if only one pair of eyes can be saved.

It is impossible to estimate with any degree of accuracy the number of people reached through the radio talks. Four of these have been broadcasted during the year.

### MOTION PICTURES

The Committee's motion pictures, "Saving the Eyes of Youth," consisting of three independent reels, have been shown all over the country. The Moving Picture Age has been conducting a survey to determine the kind of motion picture best suited to educational purposes. A series of questions was sent to school superintendents and principals, and the Committee was pleased to note a reply from Superintendent R. Molenaar, Sioux Valley Consolidated School, Lake Park, Iowa: "'Saving the Eyes of Youth' takes precedence because of its pedagogical effectiveness. Ninety per cent of the picture is action; the rest is used for subtitles competent in fact, material, grammatical construction, and scope. The character of the action is 'splendid,' and the film is effective primarily because the material is clean and simple."

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### SLIDES

A number of new slides have been added to the Committee's list; slides are available for the use of any responsible individual or organization without expense to the borrower other than transportation charges each way. Several universities are distributing sets of sixty through their departments of visual instruction. One set was shown to over 14,000 people in the parks of Worcester, Massachusetts, through the good offices of the Y. M. C. A. It is difficult, even with ten duplicate sets of 600 slides each, to meet the demand. The slides most called for are those dealing with the eyes of school children—a most hopeful sign, for no matter how much work is done with adults the children are the plastic material.

It is of wide interest that the Wintersteiner Collection of Microscopic Slide Study of Eye Diseases, reputed to be the *largest in the world*, has been purchased for St. Louis University. The study represents fifty years of careful selection by the late Dr. Wintersteiner.

### EYE ACCIDENTS IN THE INDUSTRIES

Eye accidents in the industries are among the most prolific of the causes of blindness and deterioration of sight. During 1922, in one state, 14 employees lost both eyes, and 513 lost the use of one eye. It is not only the suffering from such accidents, pitiable as this is, that must be taken into consideration; the economic waste is incalculable and the consumer pays the price. Every man, woman or child who buys anything, or for whom anything is bought in any one of the forty-three states having workmen's compensation insurance, contributes a share to this heavy economical loss. Hard times have occasioned the curtailing of several safety departments; this may in some measure account for the great number of accidents. In computing the increase or decrease in industrial eye accidents it must be borne in mind that the figures available before workmen's compensation went into effect were unreliable because a large number of the accidents were not reported; fair comparisons are not, therefore, possible.

### COMMISSIONS FOR THE BLIND

The state commissions for the blind are undertaking a very great deal of preventive work. The commissions of Ohio, Massa-

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chusetts, New York and New Jersey have been particularly active along this line during the past year.

The Governor of Minnesota appointed seventeen citizens of the state to serve as a commission to investigate the work being done for the blind of the state and the activities for preventing blindness. This commission requested the co-operation of the National Committee for the Prevention of Blindness in drawing up a full plan covering all phases of conserving sight. A more detailed account of this work will be found in the report of the Field Secretary.

### OPHTHALMIA NEONATORUM

The work being accomplished in various states under the provisions of the Federal Maternity and Infancy Act is one of the greatest possible assets in saving sight. The responsibilities of the state toward maternity are being evaluated as never before. That the safety of mothers and infants is considered worthy of the attention and effort being directed to it is in itself a factor the influences of which cannot be overestimated. The Committee feels that these activities bring the ultimate elimination of blindness from ophthalmia neonatorum into the very near future.

The returns from 30 schools and 12 classes for the blind for the school year of 1921-22 show a 14.2 percentage of *new* admissions blind from ophthalmia neonatorum. The table of statistics is given on page 24. It must be borne in mind, however, that at best such statistics can be regarded only as a general indication of results obtained from continued effort. They cannot be considered medically accurate (except in case of schools having the services of oculists), since the report of parent or guardian is in many instances the only source of data. It remains to be said, however, that they are the best to be obtained.

### APPOINTMENTS

The activities of the Committee have increased to such an extent as to necessitate enlarging the staff. Miss Eleanor P. Brown has been appointed Assistant Secretary, and Mr. Louis Resnick, Publicity Secretary, of the national organization; Miss Julia Fulton, Assistant Secretary of the New York State organization.

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PROPORTION OF PUPILS BLIND FROM OPHTHALMIA NEONATORUM  
IN FORTY-TWO SCHOOLS AND CLASSES FOR THE BLIND, 1921-1922

Schools	Total Pupils, 1921-22	Total Pupils Blind from O.N.	Per Cent	New Admissions, 1921-22	New Pupils Blind from O.N.	Per Cent
Arkansas School for the Blind . . . . .	100	20	20.0	21	4	19
Colorado School for Deaf and Blind . . . . .	58	11	19.0	14	1	7
Conn. School for the Blind . . . . .	60	9	15.0	7	0	9
Idaho State School for Deaf and Blind . . . . .	19	5	26.3	4	1	25
Illinois School for the Blind . . . . .	230	69	30.0	40	7	17
Indiana School for the Blind . . . . .	143	31	21.7	28	2	7
Iowa College for the Blind . . . . .	113	26	23.0	29	6	20
Kansas School for the Blind . . . . .	99	14	14.1	14	2	14
Kentucky School for the Blind . . . . .	123	28	22.8	21	2	9
Louisiana State School for the Blind . . . . .	70	5	7.1	21	2	9
Maryland School for the Blind . . . . .	105	30	28.6	18	1	5
Mississippi Institute for the Blind . . . . .	81	14	17.3	15	3	20
Missouri School for the Blind . . . . .	118	25	21.2	35	4	11
New Mexico Institute for the Blind . . . . .	78	30	38.5	24	11	45
N. Y. Inst. for Education of the Blind . . . . .	126	19	15.1	32	4	12
N. Y. State School for the Blind . . . . .	184	32	17.4	33	1	3
N. C. Inst. for Deaf, Dumb and Blind . . . . .	242	81	33.5	67	19	28
North Dakota School for the Blind . . . . .	35	4	11.4	4	1	25
Ohio State School for the Blind . . . . .	290	75	25.9	35	5	14
Oklahoma School for the Blind . . . . .	134	29	21.6	26	4	15
Oregon State School for the Blind . . . . .	47	1	2.1	6	0	13
Perkins Inst. & Mass. School for the Blind . . . . .	298	63	21.1	50	6	12
South Dakota School for the Blind . . . . .	35	12	34.3	5	0	14
Tennessee School for the Blind . . . . .	159	27	17.0	35	2	5
Texas State School for the Blind . . . . .	247	63	25.5	53	5	9
Utah State School for Deaf and Blind . . . . .	34	5	14.7	3	0	9
Virginia School for Deaf and Blind . . . . .	74	2	4.1	18	1	5
Washington State School for the Blind . . . . .	66	8	12.1	6	0	9
Western Penn. Institution for the Blind . . . . .	146	43	29.5	16	4	25
Wisconsin School for the Blind . . . . .	122	38	31.1	18	2	11
Pupils in Classes for the Blind in Public School Systems		3,636	819	22.5	698	100
Cal.—Los Angeles . . . . .	14	1	7.1	5	0	22
Ill.—Chicago . . . . .	46	8	17.4	9	2	42
Mich.—Detroit . . . . .	20	9	45.0	7	3	50
Minn.—Minneapolis . . . . .	11	4	36.4	4	2	50
N. J.—Jersey City . . . . .	9	0	0	3	0	33
Newark . . . . .	24	6	25.0	5	0	21
N. Y.—New York . . . . .	117	17	14.5	17	1	5
Ohio—Cincinnati . . . . .	13	5	38.5	0	0	0
Cleveland . . . . .	57	16	28.1	10	0	18
Toledo . . . . .	9	0	0	2	0	22
Wis.—Milwaukee . . . . .	28	9	32.1	0	0	0
Racine . . . . .	4	0	0	0	0	0
	352	75	21.3	62	8	12
Grand Total . . . . .	3,988	894	22.4	760	108	14

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PUBLICATIONS

	<i>Sold</i>	<i>Donated</i>	<i>Total</i>
Bulletins and pamphlets.....	21,049	260,297	281,346
Ophthalmia neonatorum posters (large).....	61 sets*	666 sets*	727 sets*
Ophthalmia neonatorum posters (miniature).....		817 sets*	817 sets*
Industrial eye accident posters (large).....	100 sets†	574 sets†	674 sets†
Industrial eye accident posters (miniature).....		58 sets†	58 sets†

\* Each set consists of five posters.

† Each set consists of four posters.

NEW PUBLICATIONS

	<i>Copies</i>
Seventh Annual Report.....	6,144
News Letters, February, April, June, October, December— each issue.....	7,000 to 10,000
"Needlessly Blind"—appeal blotter.....	5,000

NEW EDITIONS

	<i>Copies</i>
No. 2—Take Care of Your Eyes.....	20,250
No. 5—What Women's Clubs and Nursing Organizations Can Do to Prevent Blindness.....	5,075
No. 9—Summary of State Laws and Rulings Relating to the Prevention of Blindness from Babies' Sore Eyes..	8,100
No. 21—Talk to Mothers.....	5,600
They Can Never See the Sunshine—a leaflet.....	71,650
Is It Fair?—a leaflet .....	20,075
State Legislation for Prevention of Blindness—re- print from October News Letter .....	575

ARTICLES

The following articles have appeared during the past year:

"Out of the Shadow"—Winifred Hathaway, Queen's Work, May, 1922.

"The Conduct of Vision Classes for School Children"—Winifred Hathaway, The Child, May, 1922.

"Eyes on the Game"—Winifred Hathaway, The Playground, September, 1922 (copied by newspapers and sport columns).

"Saving Sight a National Duty"—Winifred Hathaway, City Health, Monthly Bulletin Department of Health, Detroit, September, 1922.

"Saving Sight"—Winifred Hathaway, Survey, December 15, 1922.

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Of particular interest has been the work of the Foreign Language Press. This organization has translated into many languages, chiefly Slavonic, bulletins and articles issued by the Committee on various phases of conserving sight. In one month alone eighteen such articles appeared. This effort is making it possible for immigrants not yet sufficiently familiar with English to read articles printed in it to gain a broad knowledge of the essentials of caring for their eyes.

Since many of the Slavonic peoples are very susceptible to trachoma, emphasis is placed upon its prevention.

### CONFERENCES

The Committee has been represented at the following conferences:

National Educational Association Superintendence Meeting, Chicago, February, 1922.

National Conference of Social Work, Providence, June, 1922.

Mohonk Conference of Health Workers, Lake Mohonk, N. Y., June, 1922.

National Safety Conference, Detroit, August, 1922.

American Child Hygiene Association, Washington, October, 1922.

American Public Health Association, Cleveland, October, 1922.

American Social Hygiene Association, Cleveland, October, 1922.

New York Public Nursing Association, New York, October, 1922.

New York Charities and Corrections, Albany, November, 1922.

### IN MEMORIAM

During the year the Committee sustained a great loss in the death of Dr. Charles Baskerville, whose scientific researches in the field of wood alcohol poisoning so materially aided in protecting the eyes of the world from its pernicious effects on vision. In the name of humanity the Committee renders grateful appreciation of his services.

WINIFRED HATHAWAY

*Secretary*

## REPORT OF FIELD SECRETARY

MR. EDWARD M. VAN CLEVE, Managing Director,  
National Committee for the Prevention of Blindness, Inc.

*Dear Sir:* I am submitting herewith my report as Field Secretary of the National Committee for the Prevention of Blindness from the beginning of my service, January 15, 1922, to January 15, 1923:

### SCOPE OF WORK OF FIELD SECRETARY

The activities of the Field Secretary of the National Committee cover theoretically the entire territory of the United States. The limitations imposed by time, however, permit only a limited amount of travel and consequently a limited number of states that can be visited in a year.

The work of the Field Secretary is to assist states, communities and organizations, both public and private, in any endeavor to reduce the evil of blindness and to conserve vision. The activities are therefore many and varied, since the social forces at work in the field touch on the problem from many different angles. The work for the prevention of blindness resolves itself ultimately into a personal problem either for the individual or those responsible for the individual. It would therefore appear that there are three direct activities by which the Field Secretary may promote the aims of the Committee, namely: educational, organization, legislative.

### EDUCATIONAL ACTIVITIES

The message of the National Committee must be carried to as many individuals as possible. This is accomplished by the Committee through its distribution of literature, stereopticon slides, moving picture films and by lectures. The Field Secretary, upon the request of local public officials or private organizations, assists in the educational work by addressing groups of individuals on

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their individual responsibility for the care of their own eyes and the eyes of those with whom they are associated or for whom they are responsible.

During his term of service the Field Secretary has carried on educational campaigns in six states as follows:

Indiana . . . . .	Fort Wayne.
Illinois . . . . .	Chicago.
Michigan . . . . .	Jackson, Grand Rapids, Lansing, Detroit.
Alabama . . . . .	Birmingham, Montevallo, Tuskegee, Auburn.
Minnesota . . . . .	Duluth, Minneapolis, St. Paul.
New York . . . . .	In the Southern Tier Association, with headquarters in Elmira, speaking in four of the five counties of the Association.

In these educational campaigns he has spoken 160 times and has addressed approximately 40,000 persons, including luncheon clubs, such as the Rotary, Kiwanis, Lions, etc.; parent teachers' associations; women's and men's clubs; labor unions; pupils of upper grammar and high school grades and students of normal schools and colleges.

In addition to this educational work of lectures and talks the Field Secretary has attended several conventions, including the School Superintendents' Section of the National Education Association meeting in Chicago, the Mohonk Conference of Health Workers called by the Child Health Organization, the annual meeting of the National Safety Council in Detroit, the Annual Convention of the National Society for Vocational Education, and the annual meeting of the American Public Health Association in Cleveland. All of these organizations have a direct interest in the work of the National Committee for the Prevention of Blindness. Active cooperation is essential to further spread the knowledge that assistance may be mutually rendered in any aspect of the conservation of vision program.

It is apparent that the National Committee, through its own staff, can never hope to reach even a very small minority of the public directly through the spoken or even the written word. The educational campaign, *i. e.*, the dissemination of a knowledge of the means of sight conservation, must be accomplished by other methods. This does not suggest that the work of the Field Secretary in giving talks is not worth while, but that this work, unless supplemented by the other activities, such as organization and

legislation, will be of little avail. Fortunately the work in the field is never confined to the giving of lectures only. Each campaign is undertaken upon the request of a local organization and in every instance the Field Secretary is in conference with the inviting organization as to ways and means of establishing and maintaining, or of extending and improving work already established. In other words, unless the campaign results in a follow-up of the educational work and the extension of local association activities much of the value is lost.

### ORGANIZATION ACTIVITIES

The most effective work for prevention of blindness and conservation of vision can be accomplished through the aggressive work of state and local organizations. The function of the National Committee is to keep abreast of the scientific advance in ophthalmological knowledge of refraction, diseases of the eye and methods of operation, and to inform the public in layman's language of such advance, together with what action, public or private, on the part of the community or of private organizations that will provide the means for professional ophthalmological assistance.

For example, it is agreed by professional and lay students that eye clinics provide a very direct means for the conservation of vision. It follows, therefore, that the National Committee for the Prevention of Blindness is concerned with their establishment and is directly interested in assisting any community to provide for such establishment and maintenance. It would be within the province of the Committee to consider from the social service standpoint the value of an eye clinic to the public, the different types of clinics,—private, public, semi-public, etc.,—whether such public clinics should be established as a part of general hospital service, by boards of health, by school boards, or by any other municipal or state agency.

The establishment of eye clinics may be taken as a type of similar activities, such as school medical inspection, establishment of conservation of vision classes, safeguarding the eyes of industrial workers, etc. These and similar activities having been decided upon as the means of reducing blindness and conserving

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vision, the National Committee for the Prevention of Blindness serves directly in two ways: 1st, through its publications, through correspondence and through publicity it carries its message to the nation; 2d, through sending its representatives to assist communities in establishing some agency in carrying on prevention work. Here again as in the case of direct educational work the field of service is too large to permit of its being effectively covered by the direct representatives of the committee.

The work for prevention and conservation must then be thought of as a problem having national aspects, but possible of being solved locally with such national assistance as it may be possible to give. As with the work of similar social movements there must be a nation-wide organization with state and local organizations actively pushing the work for sight conservation. As a matter of fact a dual organization is necessary, public and private. Private organizations, supplementing and aiding public agencies, helping in molding public opinion for essential legislation, conducting demonstrations, etc.

To state the need for private organizations in another way: There should be a state volunteer committee, association or society (whatever may be its name its work would be the same) in every state and territory, and such organization should be closely affiliated with the National Committee for the Prevention of Blindness. To function properly such association must have a budget and in most cases paid social workers. The state volunteer organization, whatever its nature may be, will in turn do little case work, if any, for the states have too large areas to permit effective case work by a centralized organization. The state should in turn be subdivided into districts carefully organized and functioning in the field of prevention of blindness through local agencies. Here much of the work will be case work.

A survey of the field shows that comparatively few state voluntary organizations or committees have been formed having for their sole aim the prevention of blindness. Such special state organizations are the California Council for the Conservation of Vision, the Illinois Society for the Prevention of Blindness, the Kentucky Society for the Prevention of Blindness, and the New York State Committee for the Prevention of Blindness.

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It is not to be understood that the above list indicates that there are no other volunteer state activities for the prevention of blindness. There is usually a rather close association between work for the blind and work for the prevention of blindness. Consequently in many of the states that have associations for the blind such associations have a committee charged with responsibility in the field of prevention. Too often, however, such committees are not especially active. There is no fundamental reason why a state organization cannot be concerned with work for the blind and work for preventing blindness, except for the tendency that the work for the blind, being usually more spectacular, is apt to receive the emphasis. The Field Secretary sees no reason why the committees of the various state associations for the blind could not work effectively as a state volunteer association. It is to be noted, however, that state associations for the blind usually are woefully lacking in funds, and in only one case is there a state association for the blind with a paid social worker.

In the opinion of the Field Secretary the most effective work for conservation of vision will be accomplished by adequately paid social workers, and it would appear to him that no state volunteer association can function properly without an executive secretary. It is, of course, to be considered that this is an additional financial burden to the people of a state who already contribute voluntarily to so many other social activities. In another part of this report the activities of a social worker, whether for a state or local association, will be described somewhat in detail. The Field Secretary has given considerable thought to the possibilities of organizing state volunteer associations, and in his field work has had conferences with respect to such state organizations in Alabama, Mississippi, Kansas, Oklahoma and Minnesota. The work in the last state will depend upon the report which will be made by the commission appointed last spring by the Governor. Since a considerable part of the Field Secretary's time has been taken up in co-operation with the Minnesota commission, the particular description will be given under a special heading. It is sufficient to say, however, that the prospects are good that there will be organized in the State of Minnesota an association either for the prevention of blindness alone, or in combination with a state

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association charged both with welfare work for the blind and activities in the field of prevention and conservation.

The Field Secretary hopes to co-operate with interested persons and organizations in a considerable number of the states to the end of the organization of state-wide activities either through the organization of a special association or committee, or through the establishment of an active committee in some association already established.

It must not be inferred from the above statements that the field of prevention is entirely neglected in the states which have no state organization. It is true that every active local association for the blind finds itself faced with some of the problems of preventing blindness. For example, a local association for welfare work with the blind finds a case of cataract in which sight can be at least partially restored by a surgical operation. The association invariably sees to it that opportunity is provided for such an operation and thus functions in the field of prevention. During the past year the Field Secretary has had an opportunity to observe close at hand the work in prevention which is being carried on by the Birmingham, Alabama, Association for the Blind, the Grand Rapids, Michigan, Association for the Blind, the St. Louis County, Minnesota, Society for the Blind, the Minneapolis, Minnesota, Society for the Blind, the St. Paul, Minnesota, Mutual Blind Aid Association, the Southern Tier Association for the Blind in New York State, the Louisiana Commission for the Blind in New Orleans, Topeka, Kansas, Association for the Blind and the Kansas City, Missouri, Association for the Blind.

There are no doubt many other similar associations in which as effective work could be accomplished. In confirmation of a previous statement it may be said that in every one of the above associations there are one or more persons who give all their time to the work of the association.

This section of the report on organizations would not be complete if failure were made to mention the work of the Council of Jewish Women, a national organization which has local councils in practically every one of the larger cities of the country, and which has in practically every instance a subcommittee on the blind. A very considerable amount of prevention work has been accom-

## EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

plished through these local subcommittees, and due credit should be given to the Council of Jewish Women for the publicity which they have given to the work of conservation of vision.

### THE SOCIAL WORKER IN THE FIELD OF PREVENTION

As has been stated above, the Field Secretary believes that much will be accomplished in the field of prevention of blindness and conservation of vision through the employment of paid workers.

The following is a statement of what he considers to be the possible activities of such a worker.

The term "social worker" has been used so loosely that any citizen interested in public and private welfare might call himself a social worker. The term as used in this discussion is limited to a consideration of the activities of a person paid for social work in the field of the prevention of blindness and the conservation of vision. It is assumed that such a worker is in the employ of the state, of the city, of the county, or some other governmental unit, or in the employ of a private organization, such as a city or county association for the prevention of blindness and the conservation of vision. If a public employe, such a worker might be under the direction of a state or local commission for the blind and conservation of vision; might be on the staff of a state or local board of health, a state or local board of public welfare, a state or local board of education.

The responsibilities of such a worker would naturally fall into two classes:

1. Educational work.
2. Case work—dealing with individuals who need particular assistance.

It is assumed that the social worker in the field of prevention has had some special training in social work, either in experience or in formal instruction in one of the schools devoted to preparation for social service. Except in the case of nurses or medical social workers, any special knowledge of the diseases of the eye other than that which can be secured by a layman of average intelligence from self-directed study, is not assumed. While the field from which such worker may be selected cannot be clearly defined, nevertheless, it presupposes a personality capable of adjusting

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relationships; to use trite terms, such worker must be adaptable, sympathetic, hard working, of pleasing personality, and must possess considerable experience and knowledge of conditions of life and excellent general intelligence. To consider what might be this worker's activities let us take up, first, the case work which she may be called upon to do. Case work would be greatest in the local community and would cover personal contact with the individual who needs help either to prevent blindness or to conserve vision. It is to be pointed out again that the service here is not the professional service for treatment or cure, but rather the professional service of the social worker who has an intimate knowledge of the agencies in the community which may be of specific assistance in the given case where sight is in danger. An illustration may serve to clarify the idea. A local association for the blind receives a call at its community house. The caller is a father carrying his two weeks' old baby. He fears the child has babies' sore eyes, of the danger of which he has heard. A casual examination convinces the director of the association that this may be true. The director calls in the social worker. The social worker, prepared for such an emergency, calls up a local hospital previously listed by her as providing for just such an emergency, and arranges for the admission of the baby at once. It is probable that attention is immediately necessary, and it is also probable that the father is unable to pay for the service of a physician. The social worker then calls up an ophthalmologist who has volunteered to give his services—again co-operation previously established—and in an hour the baby's eyes have been treated in the hospital and the father given assurance that sight will probably be saved. Further arrangements are made for sending the mother to the hospital so that the baby may have the benefit of breast feeding. The illustration shows emphatically that the social worker in a case of potential blindness, or partial loss of vision, must know how to corral and to use effectively all the agencies of the community, both public or private, which may be of assistance.

The special worker in the field of prevention should become widely known to the community as the one to whom any man, woman or child may go in an emergency for advice and action.

## EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

In the field of prevention of blindness it may be necessary to call into action one or more of several services,—medical, hospital, nursing, pharmaceutical, optical, on the professional side; on the financial side, means for support, either from public or private sources, during a period of special treatment and, when necessary, funds for the payment of professional fees in any of the fields of professional service. The social worker should also have some knowledge of vocational advisement in the case of persons who are following occupations which imperil their vision to any degree. She should establish co-operative relationships with public and private school systems, so that children who need treatment, or glasses, will not fail to receive the proper attention. It is to be repeated that this service deals with individuals who need immediate attention. In order that it may be effective, the relationships above referred to with hospitals, physicians, ophthalmologists, associations for charities, schools, etc., must have been established before the need arises so that there may be effective and prompt action in any given case.

The second part of the worker's activities is in the field of education. Such a worker should be sufficiently informed to be able to talk interestingly and intelligently on the importance of sight conservation before any audiences which it may be possible to reach. Such talks may be given with exceptional advantage to groups of school children, to church and fraternal organizations, men's and women's clubs, etc. It is on this side that the special worker carries out that part of the program of conservation which has been so often spoken of as educational campaigns in the sense that every citizen, whatever his age or his position, may be informed as to the necessity, both from a personal and a civic standpoint, of understanding the importance of prevention of blindness and the conservation of vision. It is through this propaganda or educational work that much can be done in teaching proper hygiene for the eye.

It is also along the line of educational service that the social worker may be interested in the industrial activities of the community in so far as they may present hazards to sight. Such worker would encourage the movement of safety with reference to the eyes.

## EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

As has been pointed out, the field of the state worker for conservation would differ to a considerable extent, unless the state should take up the policy of such centralized control as to deal with cases wherever they may occur. It is usual, however, for case responsibility to be vested in the local community. If the work of conservation is, in the last analysis, to be done by the local community, this action should be encouraged by the state. The state worker for the conservation of vision would then for the most part be engaged in organization and educational activities. It is altogether probable that, in a fairly populous state, local communities could be induced to organize for prevention of blindness, or that municipalities take up the work through the proper governing board. It is, of course, taken for granted that the services which have been discussed above are important enough to require the full time of an adequately paid social worker.

It is to be observed that when the social worker is employed by a local association and is engaged in educational and case work in general there are two kinds of social workers; first, those who are primarily social workers and who have had no technical training in medicine or nursing service; second, nurses who are employed in the field of prevention who can give specific professional help in co-operation with hospitals and ophthalmological service in a community.

In determining upon the kind of social worker to employ local considerations must be taken into account. There are a number of successful examples of both types. Ordinarily in the evolution of the work in prevention the purely social worker is first employed. In every instance, however, as their work grows, such social workers—usually the executive secretaries of local associations—find the need for professional nursing service growing as the services which the association can render become known to the community. At the time of writing this report the Field Secretary knows of three associations already employing an executive secretary, who is a social worker, who are considering the employing of an educational worker who shall be a trained nurse.

With reference to the employment of a trained nurse it is to be pointed out that much more than technical professional service is required in this field. The trained nurse who expects to succeed

## EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

as a worker in the field of the prevention of blindness must secure either by training or by experience a knowledge of social work which only can make her most effective.

### LEGISLATIVE ACTIVITIES

It is apparent after a slight consideration of the problem of prevention of blindness that a very considerable part of the activities must ultimately become governmental and, in consequence, there must be basic state legislation providing for such action. The National Committee for the Prevention of Blindness has from the beginning of its work recognized this as being true, as is shown in its promotion of ophthalmia neonatorum laws.

Space will not permit a discussion of each of the possible forms of state legislation. The Field Secretary has given a considerable part of his time to the preparation of material which would include suggestive types of state legislation which can be used by the various states.

The legislatures in some forty states meet in annual or biennial session in the odd numbered years, the others in the even numbered years, most of them beginning in January. If any state legislation is needed which provides either directly or indirectly for the prevention of blindness and the conservation of vision, steps should be taken months before the sessions begin to formulate bills and to arouse public opinion in their favor.

The Field Secretary plans, in so far as his time will permit, to visit such states as may manifest an interest in the preparation of legislation suggested below.

There are two types of laws which provide for either direct or indirect work in the prevention of blindness:

#### I. DIRECT PREVENTIVE LEGISLATION

Laws for the prevention of babies' sore eyes, commonly called ophthalmia neonatorum.

Laws providing for the control and elimination of trachoma and other contagious eye diseases.

Laws providing for the establishment of a state commission with authority and appropriations for work in the field of prevention, such authority usually being given to a state commission for the blind.

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### II. INDIRECT PREVENTIVE LEGISLATION

School medical inspection laws.

Laws providing for the establishment of conservation of vision classes.

Factory laws providing for the safeguarding of vision.

Laws governing the sale of wood alcohol.

Laws governing the practice of midwives.

### I. DIRECT PREVENTIVE LEGISLATION

#### OPHTHALMIA NEONATORUM

State legislation for the prevention of babies' sore eyes should include:

1. The early reporting of babies' sore eyes to health authorities.
2. The requirement that a prophylactic should be used in all cases of childbirth.
3. Free distribution of a selected prophylactic.
4. The insertion of an inquiry on every birth certificate as to whether a prophylactic has or has not been employed.
5. Authority for securing medical attention for uncared-for cases.
6. Adequate authority for the state board of health to enforce the Act.
7. Sufficient appropriations to enable the state board of health to carry on an educational campaign and also to enforce the Act.

#### TRACHOMA

State legislation providing for the control and elimination of trachoma should include:

1. Making trachoma a reportable disease.
2. Providing for the control and treatment of trachoma.
3. Establishing traveling clinics which may reach the outlying districts of a state.
4. Providing for prompt isolation of persons having trachoma in the communicable stage.
5. Granting an appropriation for the state board of health to carry out the Act.

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### STATE COMMISSION

There should be established in practically every state a commission similar to the commissions for the blind in Massachusetts, Minnesota, New York, New Jersey, Ohio and several other states, with authority and responsibility to engage in activities for the prevention of blindness. Such laws should include:

1. Definite responsibility conferred upon the commission in prevention activities.
2. Provision for the employment of necessary agents or field workers.
3. An appropriation sufficient to enable the work to be carried out effectively.

### II. INDIRECT PREVENTIVE LEGISLATION

#### SCHOOL MEDICAL INSPECTION

While medical inspection laws do not provide direct legislation for the prevention of blindness, nevertheless they do provide for the conservation of vision. The following are among the chief points:

1. The required establishment of such service by every school board.
2. The provision for periodic physical examinations.
3. Special provision for examination of eyes and ears.
4. Authority to school districts to establish and maintain clinics.
5. Provision for the instruction of prospective teachers in best methods of testing sight and hearing.
6. Establishment of a state agency to carry out such laws.

#### LAWS PROVIDING FOR THE ESTABLISHMENT OF CONSERVATION OF VISION CLASSES

1. Provision for the organization of conservation of vision classes by school districts with an adequate state subsidy.
2. Provision for proper state administration, including the appointment of a qualified state supervisor.

#### FACTORY LAWS

Usually such laws are passed in co-operation with state labor departments, or the state agency concerned with safeguarding industrial workers from accident hazards. The forces of all interested in the prevention of blindness and conservation of vision

## EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

should be lined up with any agency in the state seeking to secure legislation safeguarding the health and lives of employees.

### WOOD ALCOHOL

More stringent legislation should be passed in every state.

### TRAINING OF MIDWIVES

If midwives are to be allowed to practise by law, certain minimum standards should be required by legislation or by authority given to a state board, possibly the one controlling entrance to the medical profession. Such legislation should include requirements for the proper registration and licensing of midwives. Society must protect itself by establishing schools for the proper training of midwives.

At the time of writing this report the Field Secretary has assisted in the preparation of proposed legislation on one or more of the subjects indicated above in the following states: Minnesota, Michigan, Oklahoma, Kansas, West Virginia, Pennsylvania and Alabama. In addition to these states many suggestions have been made by correspondence in answer to inquiries received from persons in other states.

Since so much of the Field Secretary's time has been given to the promotion of state legislation, a brief résumé of the legislation now being considered in the seven states is given below.

### LEGISLATION BY STATES

#### MINNESOTA

Perhaps the most significant state activity of the past year has been the work of the Minnesota Commission for the Blind. This Commission, composed of seventeen citizens concerned directly or indirectly with the blind or with the conservation of vision was appointed by Governor Preus in April. This Commission made a report to the Governor of the state in December and the recommendations are now being considered by the state legislature.

The report of the Commission deals with questions which concern the blind and the prevention of blindness and the recommended legislation will, if enacted into law, place Minnesota in the lead of states which have enacted similar legislation.

## EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

It has been the privilege of the Field Secretary to be actively associated with the Minnesota Commission since its organization. He made two visits to the state, in May and December, and in addition prepared considerable material for the Commission in the New York office.

Briefly summarized the legislation proposed by the Minnesota Commission provides:

1. The creation of a State Bureau for the Blind under the State Board of Control with fully defined duties and responsibilities not only for the blind but also for the prevention of blindness.
2. The provision of special care and relief for the indigent blind.
3. The required establishment of conservation of vision classes by school districts where there are eight eligible children.
4. An appropriation for a special clinic of the State Board of Health to treat trachoma.
5. Provision for state supervision for special classes, including conservation of vision classes.

The Commission in its statement of principles says with reference to the prevention of blindness:

"Whenever a great catastrophe falls upon a group of citizens, the state responsible for the conservation of its people seeks for ways to prevent it from happening again. Some disasters, like the earthquake and the tornado, are the acts of God against which there are no human safeguards. Those of fire and flood and pestilence are preventable. The causes which bring them about and the conditions which make them destructive to life and property are known. Once known, a responsibility rests upon the public to prevent the return of the tragedy upon other citizens, a responsibility which the state spares no effort to meet.

"Once regarded solely as the act of God, blindness is now recognized as an avoidable calamity, resulting from natural rather than supernatural causes. Most of its causes are controllable and therefore preventable by united social action. Therefore, there rests upon the commonwealth a responsibility for attacking blindness at its source and for bringing to bear upon the task adequate resources, the best scientific knowledge, effective organization and intelligent leadership.

"Measured solely in terms of its economic results, blindness is

## EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

a costly social calamity, so costly that any continuous state program for its prevention would be cheap in comparison. Every dollar spent on such a program will be certain to yield continuous deferred dividends in a reduced social burden and an increased number of self-reliant, intelligent, useful citizens. From this point of view the commission has not hesitated to urge upon this state a comprehensive plan for the practical elimination of blindness, so that the children of this and the next generation may not be its victims. Those who now sit in darkness ask first of all that steps be taken to safeguard posterity against the catastrophe which has already fallen upon them."

### KANSAS

The Field Secretary has co-operated with the Kansas Association for the Blind in extending its activities to include the prevention of blindness. As a result of this work a bill was prepared which is being considered by the legislature of Kansas at the time of writing this report. The proposed law provides:

1. For the creation of a commission for the blind.
2. For the powers, duties, and responsibilities of the commission in:
  - (a) The prevention of blindness and the conservation of vision.
  - (b) Work for the blind.
3. An appropriation to enable the commission to employ a limited number of persons who will act as its agents.

The Field Secretary also was in conference with the Kansas Children's Code Commission. This commission has prepared a bill which will authorize the establishment of special classes for pupils with seriously defective sight.

### OKLAHOMA

Oklahoma has had a Commission for the Blind since 1919 but with limited powers and funds. At the request of the Oklahoma Commission the Field Secretary assisted the commission in revision of the act creating the commission in order to broaden the scope of the work and make it more effective. The proposed amendment provides for additional powers, duties and responsibilities for the commission and includes the following:

"It shall be the duty of the commission to co-operate with

## EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

state and local boards and agencies, both public and private, in preventing loss of sight, in alleviating the conditions of the blind and persons of failing sight. \* \* \*

The proposed amendment also provides for the employment of educational agents by the commission. The appropriations bill introduced to carry this into effect provides a considerably increased sum for the use of the commission.

In his work with the Oklahoma commission the Field Secretary has twice visited the state.

### ALABAMA

The Birmingham Association for the Blind has changed its name to the Alabama Association for the Blind. Twice during the year the Field Secretary has been in conference with the officials of the Association with reference to the extension of its activities. A bill has been prepared for consideration by the legislature. It is proposed to create or select a state agency to engage definitely in the work for the blind and the conservation of sight.

### WEST VIRGINIA

The Field Secretary assisted in the preparation of a bill which, if enacted into law, will provide for the organization of conservation of vision classes in the public schools of the state.

### PENNSYLVANIA

The various agencies engaged in work for the prevention of blindness and for the blind in Pennsylvania have organized during the year a Pennsylvania Council for the Blind. The Field Secretary was present at the organization meeting and at the request of the council assisted its secretary in the preparation of a report to be presented to the Governor, showing the financial needs of the various associations represented in the council. This statement is to be used in connection with the requests for appropriations from the state legislature.

### MICHIGAN

In co-operation with the Grand Rapids Association for the Blind, the Grand Rapids and Detroit public school authorities

## EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

and the State Department of Education, the Field Secretary has assisted in the preparation of a bill which will provide state aid for conservation of vision classes and which will authorize school districts to establish such classes and to raise funds for their maintenance.

### EDITORIAL WORK

Bulletin No. 12, "Eye Hazards in Industrial Occupations," was published by the National Committee in 1917. It proved to be a very useful bulletin and is, in fact, the only publication dealing with this subject. The edition of 1917 has been exhausted and there is apparently a very large demand for a revision of the publication. During the past year the Field Secretary has spent as much of his time as was available in preparing this revision. The press of other work has, however, prevented him from completing the work.

Recently the Director of Publicity of the Committee, who has had extended service with the National Safety Council, has been assisting in the completion of the work, and it is hoped that it may be soon issued. The revised edition will include several aspects of eye hazards not in the original bulletin, as, for example, the correction of defective vision, eye diseases and first aid treatment for eye accidents.

A consistent effort has been made to collect statistics which would show the extent of eye accidents and blindness caused by industry. It has been found, however, impossible, except in the case of a few states to secure any statistics which are reliable or which can give a picture of the conditions of the country as a whole.

The National Safety Council gives a great deal of attention to the elimination of eye hazards. Its special bulletins are of great use in spreading information relative to such hazards and in educating both employers and employees in the use of proper safeguards in industry. In the revision of Bulletin No. 12 the National Committee is working in close co-operation with the National Safety Council. It is also securing the co-operation of a large number of employers in its work.

EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

CONCLUSION

The Field Secretary wishes to express to you and the other members of the staff his appreciation of the unfailing courtesy and helpfulness extended to him in the work which he has undertaken. The year has strengthened his opinion that the work of the Committee is of very great importance in the field of social endeavor. The accomplishments of the Committee have been many—yet there is still room for greater endeavor.

Respectfully submitted,

LEWIS H. CARRIS

*Field Secretary*

## REPORT *of the* NEW YORK STATE COMMITTEE FOR THE PREVENTION OF BLINDNESS

JANUARY 1 TO DECEMBER 31, 1922

The increase in activities in New York State required the services of an assistant-secretary. Miss Julia Fulton was appointed in October, 1922. As an initial piece of work on the part of the new secretary, the New York State Committee for the Prevention of Blindness co-operated with the New York State Commission for the Blind in making a survey of the eyes of school children in four rural districts of Albany County. This was undertaken at the request of the State Medical Inspector of the University of the State of New York. The object of the survey was to obtain a knowledge of the percentage of eye difficulties in rural communities.

The roads became impassable early in the winter so that only a part of the survey could be completed. There are still four districts to be covered. Work in these will be undertaken just as soon as the condition of the roads permit.

Although the statistics are not yet complete, it is encouraging to note from the returns available at present that the percentage of eye defects and diseases is comparatively low. When the rural survey is finished, a survey will be undertaken of a small urban community so that a comparison may be made.

The survey has already brought about noteworthy results. Every case of seriously defective vision and other eye trouble has been carefully followed up through the co-operation of the special eye nurse of the New York State Commission for the Blind and the County Public Health Nurses of the Board of Supervisors working in co-operation with the Board of Education and the Board of Health. Many children have been properly fitted with glasses and others are having treatment.

A very important regulation was passed by the New York State Board of Health at its meeting February 7th:

EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE

PRECAUTIONS TO BE OBSERVED FOR THE PREVENTION OF OPHTHALMIA NEONATORUM. It shall be the duty of the attending physician, midwife, nurse or other person in attendance on a confinement case to use at the time of delivery, prophylactic measures such as the instillation of one per cent solution of nitrate of silver or an equally effective agent to prevent ophthalmia neonatorum or the development of sore eyes in the infant, due to infection at birth.

There were 62 cases of ophthalmia neonatorum reported throughout the state for 1922.

During the year 199 lectures have been given to audiences approximating 56,761. The great majority of these were arranged through the Speakers Bureau of the New York County Chapter of the American Red Cross.

WINIFRED HATHAWAY  
*Secretary*

**TREASURER'S REPORT**  
**JANUARY 1 TO DECEMBER 31, 1922**

RECEIPTS	
Balance on hand December 31, 1921.....	\$13,809.09
Children's Bureau, Washington, D. C. ....	2,500.00
Russell Sage Foundation.....	1,000.00
Bequest of Mrs. Nellie E. McClanahan.....	200.00
Memberships.....	\$17,205.35
Donations.....	23,766.70
Cleveland Community Fund.....	750.00
	41,722.05
Sales of publications, etc. ....	425.32
Refunds.....	93.95
Interest on daily bank balances.....	\$236.25
Interest on investments.....	1,294.11
	1,530.36
	\$61,280.77

EXPENDITURES	
Current expenses as authorized by Executive Committee.....	\$37,475.00
U. S. Treasury 4 $\frac{3}{4}$ % Notes purchased.....	10,057.81
Balance on hand December 31, 1922.....	13,747.96
	\$61,280.77

ENDOWMENT FUND	
Legacies and special gifts.....	\$30,000.00

Respectfully submitted,

GEORGE BLAGDEN  
*Treasurer*

**FINANCIAL STATEMENT**  
**JANUARY 1 TO DECEMBER 31, 1922**

RECEIPTS	
Balance on hand December 31, 1921.....	\$61.91
From Treasurer on order of Executive Committee.....	37,475.00
	\$37,536.91

  

EXPENDITURES	
Salaries and wages.....	\$19,385.03
Traveling expenses.....	2,164.15
Publications, etc.....	7,076.25
Office expenses.....	8,053.36
Office equipment.....	798.26
	\$37,477.05
Balance on hand December 31, 1922.....	59.86
	\$37,536.91

EDWARD M. VAN CLEVE  
*Managing Director*

## REPORT OF AUDITOR

New York, January 30, 1923.

EDWARD M. VAN CLEVE, Esq., Managing Director, National Committee for the Prevention of Blindness, 412 9th Avenue, New York City.

*Dear Sir:*—In accordance with instructions received, we have audited the books and records of your Committee, in your custody, for the calendar year 1922.

The examination of the vouchers and cancelled bank checks for the period, together with the Treasurer's Statement, disclosed that they were in agreement with the book records.

In connection with the audit, we submit, attached hereto, Statement of Receipts and Disbursements of the Managing Director, and also the Treasurer's Statement for the period under review.

The reconciliation between the balance in the Bank at December 31, 1922, as shown by the Bank's Statement, and that stated in the Cash Book is as follows:

CASH BOOK	
Balance at January 1, 1922.....	\$61.91
Receipts for period.....	\$37,475.00
Receipts for interest on Bank Balances.....	60.58
	37,535.58
	_____
	\$37,597.49
Less disbursements.....	37,477.05
	_____
Balance as per Bank Statement, December 31, 1922.....	\$120.44
	_____

As before, the books and records were found in excellent and systematic order, and the information necessary for the purposes of this report was easily ascertainable.

In conclusion we certify that the annexed statements\* of Cash Receipts and Disbursements, and the details of the Treasurer's Accounts are in accordance with the books, and that the balance of Cash on Hand, is in agreement with the Bank Statement at December 31, 1922, as shown above.

Respectfully submitted,  
METROPOLITAN AUDIT COMPANY  
Per MORGAN G. WAKE  
*Vice-President and General Manager*

\* Pages 50 and 51

EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE  
MANAGING DIRECTOR'S STATEMENT OF CASH RECEIPTS AND  
DISBURSEMENTS, JANUARY 1, 1922, TO DECEMBER 31, 1922

RECEIPTS

Cash received from Treasurer:

Budget—January, 1922.....	\$3,000.00
" —February, 1922.....	3,200.00
" —March, 1922.....	3,200.00
" —April, 1922.....	2,750.00
" —May, 1922.....	3,150.00
" —June, 1922.....	6,000.00
" —July, 1922.....	..
" —August, 1922.....	3,000.00
" —September, 1922.....	3,000.00
" —October, 1922.....	2,900.00
" —November, 1922.....	3,775.00
" —December, 1922.....	3,500.00
	<hr/>
	\$37,475.00
Interest on Bank Balance.....	60.58
	<hr/>
Total receipts.....	\$37,535.58

DISBURSEMENTS

Salaries and wages.....	\$19,385.03
Traveling expenses.....	2,164.15
Publicity.....	7,076.25
Office expenses.....	8,053.36
Office equipment.....	798.26
	<hr/>
	\$37,477.05
Interest on Bank Balance transferred to Treasurer.....	60.58
	<hr/>
Total disbursements.....	\$37,537.63
Excess of disbursements over receipts for the year ended December 31, 1922.....	\$2.05
Balance in Bank at commencement of period as per last report .....	61.91
Balance in Bank at end of period as per cash book.....	<hr/> \$59.86

EIGHTH ANNUAL REPORT OF THE NATIONAL COMMITTEE  
TREASURER'S STATEMENT OF RECEIPTS AND EXPENDITURES  
YEAR 1922

RECEIPTS

Donations:

Russell Sage Foundation . . . . .	\$1,000.00
Cleveland Community Fund . . . . .	750.00
Children's Bureau, Washington, D. C. . . . .	2,500.00
Miscellaneous . . . . .	23,766.70
	\$28,016.70

Sales:

Old Typewriter . . . . .	\$21.50
Miscellaneous . . . . .	403.82
	425.32

Memberships . . . . .	17,205.35
Refunds . . . . .	93.95
Interest on investments . . . . .	1,294.11
Interest on Managing Director's Bank Balances . . . . .	\$60.58
Interest on Treasurer's Bank Balances . . . . .	175.67
	236.25
Bequest, Mrs. Nellie E. McClanahan . . . . .	200.00
	\$47,471.68
Balance on hand, December 31, 1921 . . . . .	13,809.09
	\$61,280.77

EXPENDITURES

Budget expenses, January 1, 1922, to December 31, 1922 . . . . .	\$37,475.00
Purchase of Treasury 4 3/4 Notes . . . . .	10,057.81
	\$47,532.81
Total expenditures . . . . .	13,747.96
Balance on Hand, December 31, 1922 . . . . .	\$61,280.77

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## APPENDIX

### EXTRACTS FROM THE BY-LAWS

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#### ARTICLE I

##### NAME, OBJECTS AND SCOPE

SECTION 1. The name of this organization is "National Committee for the Prevention of Blindness, Inc."

SECTION 2. The objects of the Committee are:

1. To endeavor to ascertain, through study and investigation, any causes, whether direct or indirect, which may result in blindness or impaired vision.
2. To advocate measures which shall lead to the elimination of such causes.
3. To disseminate knowledge concerning all matters pertaining to the care and use of the eyes.

SECTION 3. The scope of this Committee shall be national.

#### ARTICLE II

##### MEMBERSHIP

The membership of the National Committee for the Prevention of Blindness shall consist of persons who desire to promote the objects of the Committee, as defined in these by-laws.

\* \* \* \* \*

#### ARTICLE III

##### MEETINGS

SECTION 1. *Annual Meeting.* The annual meeting of the National Committee shall be held on the third Thurs-

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day of November in the city of New York, or at such other time and place as may be determined by the Board of Directors or Executive Committee.

\* \* \* \* \*

SECTION 3. *Quorum.* At any meeting of the National Committee one-third of all the members, or if one-third of the members shall be nine or more, then nine members shall constitute a quorum of the members for all purposes.

\* \* \* \* \*

## ARTICLE IV

### BOARD OF DIRECTORS

SECTION 1. *Number and Term of Office.* The business and the property of the Committee shall be managed and controlled by a Board of Directors. The number of directors shall be thirty, divided into three classes, each class consisting of one-third of the whole number of the Board of Directors.

\* \* \* \* \*

Each director shall serve for the term for which he shall have been elected and until his successor shall have been duly chosen and qualified. All directors must be members of the National Committee.

\* \* \* \* \*

SECTION 6. *Quorum.* Seven members of the Board of Directors shall constitute a quorum for the transaction of business.

\* \* \* \* \*

SECTION 9. *Delegated Powers.* The Board of Directors shall have power to authorize the Executive Committee to exercise any or all of its powers in the intervals between the meetings of the Board of Directors.

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ARTICLE V  
EXECUTIVE COMMITTEE

SECTION 1. *Number and Term of Office.* The Executive Committee shall consist of nine members, seven of whom shall be elected annually by the Board of Directors from its members. The President of the National Committee and the Chairman of the Standing Committee for New York State shall be members ex-officio of the Executive Committee. The Executive Committee shall have power to elect its own Chairman.

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SECTION 3. *Meetings.* The Executive Committee shall hold monthly meetings during the months from October until May inclusive, and oftener if desirable.

Four members shall constitute a quorum for the transaction of business.

SECTION 4. *Powers.* The Executive Committee shall carry out the course of action outlined by the Board. It shall appoint a Managing Director, who may or may not be a director, to serve as its agent in carrying out the plans and purposes of the Executive Committee. It shall provide for the support of the Standing Committees and such special committees as may from time to time be appointed by the Board of Directors and the Executive Committee; and shall devise ways and means for securing such financial support for the National Committee as may be necessary by voluntary contributions, subscriptions, membership dues, and otherwise.

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ARTICLE VI  
OFFICERS

SECTION 1. *Officers.* The officers of the National Committee shall be a President, three Vice-Presidents, all of

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whom shall be elected annually from the incoming Board of Directors, at the first meeting of the Board by a majority vote by ballot of members present at such meeting, a Managing Director, who shall be appointed by the Executive Committee, and a Treasurer, who shall be appointed by the Board.

SECTION 2. *Duties of Officers.* The duties of the several officers shall be such as usually appertain to these positions.

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## ARTICLE XI

### RESTRICTIVE PROVISIONS

SECTION 1. *Legislation.* No legislation shall be initiated or promoted before the Congress of the United States or the legislature of any state in the name of the National Committee for the Prevention of Blindness, which has not been previously authorized and approved by the Board of Directors or by the Executive Committee.

SECTION 2. *Publications.* No publications shall be issued in the name of the National Committee for the Prevention of Blindness (with the exception of reprints of its own publications) which have not been previously authorized and approved by the Board of Directors or by the Executive Committee.

\* \* \* \* \*



### **FORM OF BEQUEST**

I give and bequeath to the NATIONAL COMMITTEE FOR THE PREVENTION OF BLINDNESS, INC., a corporation created under the laws of the State of New York, the sum of ..... Dollars for its corporate purposes.

